

## Message Text

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DRAFTED BY: UNP: EFREDRICKS

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TO AMEMBASSY JAKARTA

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FOLL SENT ACTION SECSTATE INFO USUN NEW YORK TOKYO FROM BANGKOK

15 MAR 73 REPEATED TO YOU QUOTE

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EO 11652: N/ A

TAGS: OCON: PFOR: ECAFE

SUBJECT: RED: ECAFE: 29 TH SESSION- COMMENTS ON AGENDA ITEMS

REF: BANGKOK 2913

1. THIS IS FIRST IN SERIES OF TELEGRAMS IN WHICH WE WILL COMMENT ON AND MAKE RECOMMENDATIONS FOR U. S. POSITIONS ON AGENDA ITEMS FOR 29 TH SESSION. THERE ARE A NUMBER OF CONTROVERSIAL QUESTIONS TO BE DISCUSSED AND, HOPEFULLY, RESOLVED, NOT ALL OF WHICH ARE MENTIONED OR ACCURATELY DESCRIBED IN THE ANNOTATED AGENDA CIRCULATED BY THE SECRET -48-5.

2. THE 29 TH SESSION WILL HAVE SPECIAL SIGNIFICANCE BECAUSE OF THE INITIAL APPEARANCE OF A PRC DELEGATION AND THE PROSPECT OF ACTIVE PARTICIPATION OF THE PRC IN ACTIVITIES OF ECAFE. THIS ADDS A NEW DIMENSION TO ECAFE PROGRAMS WHICH HAVE NOT HERTOFORE TAKEN INTO CONSIDERATION THEIR EFFECT ON OR APPLICABILITY TO THE CHINA MAIN- LIMITED OFFICIAL USE

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LAND NOR PRC SENSIBILITIES. THESE FACTORS WILL NOW NEED TO BE KEPT IN MIND IN FORMULATING U. S. POSITIONS.

3. AGENDA ITEM 3- SECRETARIAT WILL PROPOSE SOME AMENDMENTS;

ITEM 4 WILL ALSO COVER SO- CALLED PLAN HARMONIZATION AMONG MEKONG COUNTRIES, BY WHICH IS MEANT EXPANSION OF MEKONG COMMITTEE ACTIVITIES INTO GENERAL ECONOMIC DEVELOPMENT PROGRAMS ( SEE REPORT OF SEPTEMBER SEMINAR- E/ CN.11/ L.344); ITEM 5- ADD UK REQUEST FOR ADMISSION OF GILBERT AND ELLICE ISLAND COLONY; ITEMS 7 AND 8 WILL BE REVERSED TO PERMIT ADB PRESIDENT INOUE TO REPORT ON THE FRIEDMAN STUDY BEFORE THE FUTURE COURSE OF AIEDP COMES UP FOR DISCUSSION; ITEM 12- DELETE SUB- PARA III ( MEETING WAS NOT HELD); ITEM 15- SUB- ITEM ( B ) WILL AVE TWO PARTS, THE FIRST BEING THE QUESTIONS NOW LISTED IN THE AGENDA, AND THE SECOND THE QUESTION OF OBSERVANCE OF THE 25 TH ANNIVERSARY OF THE HUMAN RIGHTS DECLARATION. SECRETARIAT HAS NOT SPECIFIED WHAT IS INTENDED, BUT WE HOPE TO GET ANSWER AT PERMREPS MEETING ON MARCH 19. WE HAVE NO OTHER AMENDMENTS TO SUGGEST, BUT USDEL SHOULD BE ALERT TO POSSIBLE MOVE TO REFER ALL ITEMS BEGINNING WITH 12 TO COMMITTEE OF THE WHOLE; THIS WOULD PUT DISCUSSION OF MEKONG COMMITTEE REPORT ( ITEM 13 ) INTO COMMITTEE, WHICH WE CONSIDER INAPPROPRIATE.

4. USDEL SHOULD BE PREPARED TO ENDORSE OR, IF NECESSARY, MAKE SUGGESTIONS THAT DELEGATESEXCHANGE VIEWS AND OPINIONS IN PLENARY SESSION RATHER THAN READ AND MUTELY ACCEPT PREPARED STATEMENTS, LEAVING DISCUSSION AND DEBATE TO JUNIOR DELEGATION MEMBERS IN DRAFTING COMMITTEE

5. AGENDA ITEM 4- US STATEMENT SHOULD COVER ( A ) STATE OF U. S. ECONOMY ( B ) COMMENT ON ECONOMIC DEVELOPMENT IN ECAFE REGION, ( C ) AND COMMENT ON ECONOMIC SURVEY. THIS YEAR WE WILL ALSO NEED TO MAKE SPECIAL MENTION OF PRC PARTICIPATION, U NYUN RETIREMENT AND POST- WAR RECONSTRUCTION OF INDOCHINA. LATTER THREE SUBJECTS ARE NOT SPECIALLY PROVIDED FOR IN AGENDA, BUT WILL OBVIOUSLY HAVE TO BE MENTIONED AND DISCUSSED.

6. WITH REGARD TO POINTS ( A ) AND ( B ) WE MUST EXPECT COMPLAINTS FROM REGIONAL DEVELOPING COUNTRIES ( RDS ) THAT DOLLAR DEVALUATION HAS RESULTED IN LOSS OF RESERVES, INFLATION IN COUNTRIES REMAINING WITH DOLLAR AND IMPAIRED EXPORTS TO U. S. IN OTHERS. USDEL STATEMENT WILL THEREFORE HAVE TO MAKE CASE FOR DOLLAR DEVALUATION AND EXPLAIN U. S. POLICY ON INTERNATIONAL MONETARY REFORM. USEFUL ASSIST MAY BE FOUND IN CHAPTER " X " OF ECONOMIC SURVEY WHICH CONTAINS AN OBJECTIVE LIMITED OFFICIAL USE

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DISCUSSION OF EFFECT OF EXCHANGE RATE ALIGNMENTS, AS WELL AS A REVALING CATALOG ( ON PAGES 179-181 ) OF PROBLEMS ENCOUNTERED IN TRADE WITH CENTRALLY- PLANNEE ECONOMIES THIS MAY PROVIDE USEFUL REJOINDER ( UNDER ITEM 9 ) TO PROBABLE SOVIET CHARGES THAT DISORDER IN CAPITAL- IST MONEY MARKETS HAS HAD ADVERSE EFFECT ON DEVELOPING COUNTRIES' S TRADE.

7. THE ECONOMIC SURVEY, 1972 IS IN OUR VIEW A DISAPPOINTMENT IN COMPARISON WITH LAST YEAR' S BETTER THAN AVERAGE PRODUCT. ASIDE FROM SOME STARTLING ASSERTIONS IN THE SUMMARY WHICH ARE NOT SUPPORTED BY THE FULL TEXT OR OTHER EVIDENCE, THE SURVEY IS A PEDESTRIAN PRO-

GRESS REPORT IN TERMS OF THE DDII STRATEGY. DESPITE THE DISCOVERY BE ECAFE IN THE 28 TH AND 29 TH SESSIONS OF THE PARAMOUNT IMPORTANCE OF SOCIAL PROGRESS, THE SURVEY IS PRE- OCCUPIED WITH ECONOMIC DATA AND GROWTH RATES AND REVEALS A SURPRISING COMPLACENCY ABOUT MASS POVERTY AND DISPARITY OF INCOME.

8. AS NOTED ABOVE, THE U. S. STATEMENT WILL NEED TO MAKE MENTION IN SOME WAY OF THE PRESENCE OF PRC REPRESENTATIVES. OTHER DELEGATIONS WHOSE GOVERNMENTS VOTED IN OCTOBER 1971 FOR THE SWITCH IN CHINESE REPRESENTATION WILL BE LESS INHIBITED IN THIS REGARD THAN THE U. S., BUT IT WOULD SEEM AWKWARD NOT TO RECOGNIZE THE SIGNIFICANCE OF THE EVENT, PERHAPS BY EXPRESSING APPRECIATION OF THE OPPORTUNITY TO DISCUSS ECONOMIC DEVELOPMENTS AND PROGRESS IN ASIA WITH A DELEGATION WHICH SPEAKS FOR NEARLY HALF OF THE TOTAL POPULATION OF ASIA.

9. AGENDA ITEM 5- THE USDEL WILL BE EXPECTED TO SPEAK IN SUPPORT OF THE APPLICATION FOR ASSOCIATE MEMBERSHIP FOR THE TRUST TERRITORY (TT) OF THE PACIFIC AND TO MOVE ADOPTION OF THE DRAFT RESOLUTION CONTAINED IN DOCUMENT E/ CN.11/1076. ANOTHER MEMBER SHOULD MAKE A SECONDING SPEECH, AND WE RECOMMEND THAT THE DEPARTMENT REQUEST THE GOVERNMENT OF INDONESIA OR TONGA TO PLAY THIS ROLE. THE USDEL SHOULD ALSO CIRCULATE A BACKGROUND PAPER ( OR THE TEXT OF THE SPEECH) GIVING BACKGROUND DATA ( GEOGRAPHICAL, ECONOMIC AND POLITICAL) ON THE TT AND SHOULD BE PREPARED TO ANSWER QUERIES WHETHER SAMOA OR GUAM MAY ALSO BE PROPOSED FOR ASSOCIATE MEMBERSHIP AT A LATER DATE ( OR WHY NOT NOW). AS NOTED IN BANGKOK 3754 WE SUGGEST THAT WE FOLLOW ESTABLISHED PRECEDENT BY INCLUDING A REPRESENTATIVE OF THE TERRITORIAL GOVERNMENT IN THE DELEGATION ( AS AN ADVISOR), TO INDICATE ITS GENUINE INTEREST, TO EXPRESS APPRECIATION AFTER FAVORABLE ACTION HAS BEEN TAKEN, TO GAIN FIRST- HAND EXPERIENCE ABOUT ECAFE AND TO CONSULT WITH THE RED LIAISON

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STAFF ON FUTURE PARTICIPATION OF THE TT IN ECAFE ACTIVITIES. THE SOVIETS MAY BE EXPECTED TO DEPLORE THE FACT THAT THE TT ARE NOT INDEPENDENT ENTITIES. IN VIEW OF THE FACT THAT ADMISSION OF THE TT AND POSSIBLE REPRESENTATION OF THE TT BY USG PERSONNEL IN ECAFE ACTIVITIES LIMITED TO COUNTRIES OF THE REGION ( AS PRACTICED BY THE UK), SOVIET PROTESTS MAY BE MORE THAN PRO FORMA. DECONTROL FOLLOWING MARCH 15, 1975.

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